

# **FRESNO COUNTY**

Audit Report

## **ROAD FUND**

*July 1, 2008, through June 30, 2009*



**JOHN CHIANG**  
California State Controller

December 2011



**JOHN CHIANG**  
**California State Controller**

December 23, 2011

The Honorable Judy Case, Chairperson  
Board of Supervisors  
Fresno County  
2281 Tulare Street, Room 301  
Fresno, CA 93721

Dear Ms. Case:

The State Controller's Office (SCO) audited Fresno County's Road Fund for the period of July 1, 2008, through June 30, 2009. We also reviewed road-purpose revenues, expenditures, and changes in fund balances for the period of July 1, 2002, through June 30, 2008. The results of this review are included in our audit report.

The county accounted for and expended Road Fund moneys in compliance with Article XIX of the California Constitution, the Streets and Highways Code, and the SCO's Accounting Standards and Procedures for Counties manual.

The county accounted for and expended fiscal year (FY) 2002-03 through FY 2008-09 Transportation Equity Act of the 21<sup>st</sup> Century Matching and Exchange moneys in compliance with Article XIX of the California Constitution and Streets and Highways Code section 182.6.

If you have any questions, please contact Mr. Mar, Chief, Local Government Audits Bureau at (916) 324-7226.

Sincerely,

*Original signed by*

**JEFFREY V. BROWNFIELD**  
Chief, Division of Audits

JVB/bf

cc: The Honorable Vicki Crow, CPA  
Fresno County Auditor-Controller/Treasurer-Tax Collector  
Alan Weaver, Director of Public Works  
and Planning, Fresno County  
Gilbert Petrissans, Chief  
Local Program Accounting Branch  
Department of Transportation

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# Audit Report

## Summary

The State Controller's Office (SCO) audited Fresno County's Road Fund for the period of July 1, 2008, through June 30, 2009. We also reviewed road-purpose revenues, expenditures, and changes in fund balances for the period of July 1, 2002, through June 30, 2008. This review was limited to performing inquiries and analytical procedures to ensure that (1) highway users tax apportionments and road-purpose revenues were properly accounted for and recorded in the Road Fund; (2) expenditure patterns were consistent with the period audited; and (3) unexpended fund balances were carried forward properly.

Our audit and review disclosed that the county accounted for and expended Road Fund moneys in compliance with Article XIX of the California Constitution, the Streets and Highways Code, and the SCO's Accounting Standards and Procedures for Counties manual.

In addition, we audited Transportation Equity Act of the 21<sup>st</sup> Century (TEA-21) Matching and Exchange moneys for FY 2002-03 through FY 2008-09, at the request of the California Department of Transportation (Caltrans). The TEA-21-funded projects have been verified to be for road-related purposes and are eligible expenditures. The TEA-21 moneys received by the county were accounted for and expended in compliance with Article XIX of the California Constitution

## Background

We conducted an audit of the county's Road Fund in accordance with Government Code section 12410. The Road Fund was established by the county boards of supervisors in 1935, in accordance with Streets and Highways Code section 1622, for all amounts paid to the county out of moneys derived from the highway users tax fund. A portion of the Federal Forest Reserve revenue received by the county is also required to be deposited into the Road Fund (Government Code section 29484). In addition, the county board of supervisors may authorize the deposit of other sources of revenue into the Road Fund. Once moneys are deposited into the Road Fund, it is restricted to expenditures made in compliance with Article XIX of the California Constitution and Streets and Highways Code Sections 2101 and 2150.

The Intermodal Surface Transportation Efficiency Act (ISTEA) of 1991 created a federal program designed to increase flexibility in federal funding for transportation purposes by shifting the funding responsibility to state and local agencies. The TEA-21 is a continuation of this program. The funds are restricted to expenditures made in compliance with Article XIX of the California Constitution. Caltrans requested that we audit these expenditures to ensure the county's compliance.

## Objectives, Scope, and Methodology

The objectives of our audit of the Road Fund and TEA-21 Matching and Exchange moneys were to determine whether:

- Highway users tax apportionments and TEA-21 Matching and Exchange moneys received by the county were accounted for in the Road Fund, a special revenue fund;
- Expenditures were made exclusively for authorized purposes or safeguarded for future expenditure;
- Reimbursements of prior Road Fund expenditures were identified and properly credited to the Road Fund;
- Non-road-related expenditures were reimbursed in a timely manner;
- The Road Fund cost accounting is in conformance with the SCO's Accounting Standards and Procedures for Counties manual, Chapter 9, Appendix A; and
- Expenditures for indirect overhead support service costs were within the limits formally approved in the Countywide Cost Allocation Plan.

Our audit objectives were derived from the requirements of Article XIX of the California Constitution, the Streets and Highways Code, the Government Code, and the SCO's Accounting Standards and Procedures for Counties manual. To meet the objectives, we:

- Gained a basic understanding of the management controls that would have an effect on the reliability of the accounting records of the Road Fund, by interviewing key personnel and testing the operating effectiveness of the controls;
- Verified whether all highway users tax apportionments and TEA-21 Matching and Exchange moneys received were properly accounted for in the Road Fund, by reconciling the county's records to the State Controller's and Caltrans' payment records;
- Analyzed the system used to allocate interest and determined whether the interest revenue allocated to the Road Fund was fair and equitable, by interviewing key personnel and testing a sample of interest calculations;
- Verified that unauthorized borrowing of Road Fund cash had not occurred, by interviewing key personnel and examining the Road Fund cash account entries; and
- Determined, through testing, whether Road Fund expenditures were in compliance with Article XIX of the California Constitution and with the Streets and Highways Code, and whether indirect cost allocation plan charges to the Road Fund were within the limits approved by the SCO's Division of Accounting and Reporting, County Cost Plan Unit.

We conducted this performance audit in accordance with generally accepted government auditing standards. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our

audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

We did not audit the county's financial statements. Our scope was limited to planning and performing audit procedures necessary to obtain reasonable assurance concerning the allowability of expenditures claimed for reimbursement. Accordingly, we examined transactions on a test basis to determine whether they complied with applicable laws and regulations and were properly supported by accounting records. We considered the county's internal controls only to the extent necessary to plan the audit.

## **Conclusion**

Our audit and review disclosed that the county accounted for and expended Road Fund moneys in compliance with Article XIX of the California Constitution, the Streets and Highways Code, and the SCO's Accounting Standards and Procedures for Counties manual.

We verified that the TEA-21-funded projects were for road-related purposes, and are eligible expenditures. The TEA-21 moneys received by the county were accounted for and expended in compliance with Article XIX of the California Constitution and the Streets and Highways Code.

## **Follow-up on Prior Audit Findings**

Findings noted in our prior audit report, issued on October 29, 2003, have been satisfactorily resolved by the county.

## **Views of Responsible Officials**

We discussed the audit results with county representatives during an exit conference on May 13, 2010. Alan Weaver, Department of Public Works and Planning (DPWP) Director; Frank Fowler, DPWP Deputy Director; and Michael Denney, DPWP Financial Services Manager, agreed with the audit results. The county officials further agreed that a draft audit report was not necessary and that the audit report could be issued as final.

## **Restricted Use**

This report is solely for the information and use of Fresno County and the SCO; it is not intended to be and should not be used by anyone other than these specified parties. This restriction is not intended to limit distribution of this report, which is a matter of public record.

*Original signed by*

JEFFREY V. BROWNFIELD  
Chief, Division of Audits

December 23, 2011

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**Schedule 1—  
Reconciliation of Road Fund Balances  
July 1, 2008, through June 30, 2009**

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	<u>Amount</u>
Beginning fund balance per county	\$ 26,346,710
Revenues	<u>60,675,482</u>
Total funds available	87,022,192
Expenditures	<u>(56,221,876)</u>
Ending fund balance per county	30,800,316
SCO audit adjustment	<u>—</u>
Ending fund balance per audit	<u><u>\$ 30,800,316</u></u>



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**Schedule 2—  
Reconciliation of TEA-21 Balances  
July 1, 2002, through June 30, 2009**

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	<u>Amount</u>
Beginning balance per county	\$ 368,108
Revenues:	
TEA-21 Matching and Exchange funds	<u>2,576,756</u>
Total funds available	2,944,864
Expenditures:	
Construction	<u>(2,944,864)</u>
Ending balance per county	—
SCO audit adjustment	<u>—</u>
Ending balance per audit	<u>\$ —</u>

NOTE: The TEA-21 moneys have been accounted for and expended within the Road Fund.

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